#### WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY

BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2010



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#### INDEPENDENT AUDITOR'S REPORT

Members of the Board of the West Sacramento Area Flood Control Agency Joint Powers Authority West Sacramento, California

Mage + associates

We have audited the accompanying financial statements of the governmental activities and each major fund of the West Sacramento Area Flood Control Agency Joint Powers Authority as of and for the year ended June 30, 2010 which collectively comprise the Authority's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the West Sacramento Area Flood Control Agency Joint Powers Authority as of June 30, 2010 and the respective changes in the financial position, thereof and the respective budgetary comparisons listed as part of the basic financial statements for the year then ended in conformity with accounting principles generally accepted in the United States of America.

November 5, 2010



### WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY

## STATEMENT OF NET ASSETS AND STATEMENT OF ACTIVITIES

The Statement of Net Assets and the Statement of Activities summarize the Authority's entire financial activities and financial position. They are prepared on the same basis as is used by most businesses, which means they include all of the Authority's assets and all its liabilities, as well as all its revenues and expenses. This is known as the full accrual basis—the effect of all of the Authority's transactions are taken into account, regardless of whether or when cash changes hands.

The Statement of Net Assets reports the difference between the Authority's total assets and the Authority's total liabilities, including all the Authority's capital assets and all its long-term debt. The Statement of Net Assets focuses the reader on the composition of the Authority's net assets, by subtracting total liabilities from total assets.

The Statement of Net Assets summarizes the financial position of all the Authority's Governmental Activities in a single column. The Authority's Governmental Activities include the activities of its General Fund.

The Statement of Activities reports increases and decreases in the Authority's net assets. It is also prepared on the full accrual basis, which means it includes all the Authority's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, available revenues and measurable expenditures.

The format of the Statement of Activities presents the Authority's expenses first, listed by program. Program revenues—that is, revenues which are generated directly by these programs—are then deducted from program expenses to arrive at the net expense of each governmental program. The Authority's general revenues are then listed in the Governmental Activities column, as appropriate, and the Change in Net Assets is computed and reconciled with the Statement of Net Assets.

# WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY STATEMENT OF NET ASSETS JUNE 30, 2010

#### **ASSETS**

Cash in City treasury (Note 2)	\$4,361,403
Cash with fiscal agents (Note 2)	2,392,698
Accounts receivable	95,063
	•
Loan receivable (Note 3)	967,518
Due from other governments	176,314
Capital assets (Note 4)	15,141,918
Total Assets	22 124 014
Total Assets	23,134,914
LIABILITIES	
LIABILITIES	
Accounts payable	394,641
Long term debt (Note 5)	33 1,0 . 1
Due within one year	170,000
•	170,000
Due in more than one year	9,670,000
Total Liabilities	10,234,641
Total Elabilities	10,234,041
NET ASSETS (Note 6)	
Invested in capital assets, net of related debt	7,021,107
Unrestricted	
Omesuicied	5,879,166
Total Net Assets	\$12,900,273
1044 1101 110000	Φ12,500,273

# WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2010

Program Expenses:	
Salaries and benefits	\$280,651
Operations and maintenance	14,555
Interest and fiscal charges	1,204,424
Contributions to other agencies	634,598
Pass-thru	1,745,382
Total program expenses	3,879,610
Program revenues:	
Special benefit assessment for operations	3,982,367
Contributions from developers and homeowners	1,742,861
Reimbursements	2,443,192
Intergovernmental	1,745,389
Net program revenue	6,034,199
General revenues	
Other	37,593
Change in Net Assets	6,071,792
Net Assets-Beginning	6,828,481
Net Assets-Ending	\$12,900,273



### WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY

#### FUND FINANCIAL STATEMENTS

Major funds are defined generally as having significant activities or balances in the current year.

#### MAJOR GOVERNMENTAL FUNDS

General Fund – to account for all financial resources except those required to be accounted for in another fund. This fund is used to pay all administrative, operating and other expenditures incurred by the Authority, and to account for special benefit assessment and contribution revenues.

**Debt Service Fund** - to account for the accumulation of resources and payments of bond principal and interest of the Assessment Revenue Bonds issued to finance the construction of certain public capital improvements related to flood protection.

**DWR/Flood Protection Grant/WSAFCA Special Revenue Fund** - to account for revenues and expenditures associated with the grant funds received from the State of California Department of Water Resources.

#### WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY BALANCE SHEET JUNE 30, 2010

			DWR/Flood Protection Grant	
	General Fund	Debt Service Fund	Special Revenue Fund	Total
ASSETS				
Cash in City treasury (Note 2)	\$3,515,071	\$37,197	\$809,135	\$4,361,403
Cash with fiscal agent (Note 2)	1,719,189	673,509		2,392,698
Accounts receivable	95,063			95,063
Loans receivable (Note 3)  Due from other governments	967,518 176,314			967,518 176,314
Due from other governments	170,314			170,314
Total Assets	\$6,473,155	\$710,706	\$809,135	\$7,992,996
LIABILITIES				
Accounts payable	\$283,316		\$111,325	394,641
Total Liabilities	283,316		111,325	394,641
FUND EQUITY				
Fund balance (Note 6)				
Reserved for:	0.65.510			0.67.510
Notes receivable Unreserved	967,518 5,222,321	\$710,706	607 910	967,518 6,630,837
Olifeserved	3,222,321	\$/10,700	697,810	0,030,837
Total Fund Equity	\$6,189,839	\$710,706	\$697,810	7,598,355
Amounts reported for Governmental Activi Statement of Net Assets are different from Governmental Funds above because of t	those reported in the	he		
CAPITAL ASSETS Capital assets used in Governmental Act		t		15.111.010
reported in the Governmental Funds.				15,141,918
LONG-TERM LIABILITIES  Long-term liabilities are not due and pay therefore not reported in the Funds. To				
Bonds payable			-	(9,840,000)
TOTAL NET ASSETS			=	\$12,900,273

# WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2010

DWR/Flood

	General Fund	Debt Service Fund	Protection Grant Special Revenue Fund	Total
REVENUES				
Special benefit assessment for operations	\$3,982,367			\$3,982,367
Contributions from developers and homeowners	1,042,861	\$700,000		1,742,861
Reimbursements	1,745,389			1,745,389
Intergovernmental			\$2,443,192	2,443,192
Other	35,832	1,761		37,593
Total Revenues	6,806,449	701,761	2,443,192	9,951,402
EXPENDITURES				
Salaries and benefits	280,651			280,651
Operations and maintenance	14,555			14,555
Capital outlay	4,563,484			4,563,484
Interest and fiscal charges	700,000	664,424		1,364,424
Contributions to other agencies	634,598			634,598
Pass-thru			1,745,382	1,745,382
Total Expenditures	6,193,288	664,424	1,745,382	8,603,094
NET CHANGE IN FUND BALANCE	613,161	37,337	697,810	1,348,308
Fund balance at beginning of year	5,576,678	673,369		6,250,047
Fund balance at end of year	\$6,189,839	\$710,706	\$697,810	\$7,598,355

#### WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY

#### Reconciliation of the

#### NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS

with the

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2010

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Assets of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

#### NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS

\$1,348,308

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

#### CAPITAL ASSETS TRANSACTIONS

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.

4,563,484

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Government-wide Statement of net Assets. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. This is the amount by which repayment exceeded proceeds.

160,000

#### CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

\$6,071,792

#### WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY GENERAL FUND

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2010

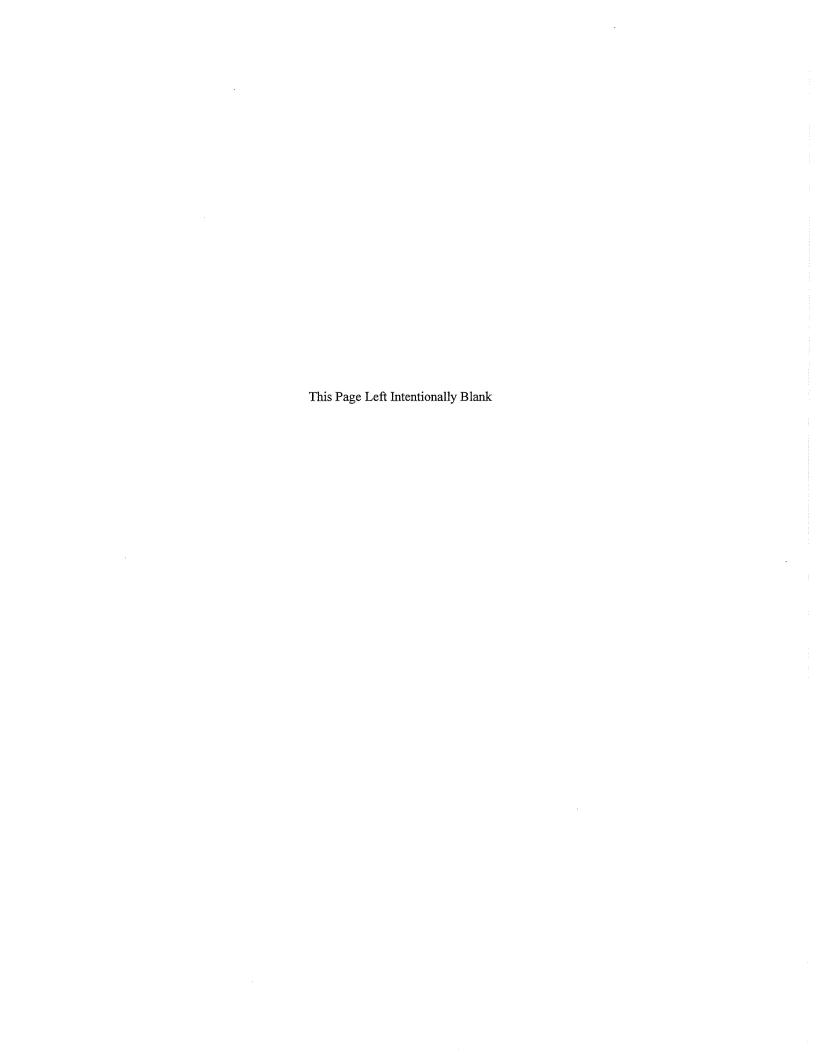
	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
REVENUES				(4.55.55)
Special benefit assessment for operations	\$4,034,957	\$4,034,957	\$3,982,367	(\$52,590)
Contributions from developers and homeowners			1,042,861	1,042,861
Reimbursements	20.000	20.000	1,745,389	1,745,389
Other	30,000	30,000	35,832	5,832
Total Revenues	30,000	30,000	6,806,449	2,741,492
EXPENDITURES				
Personnel Services	350,000	350,000	280,651	69,349
Operations and maintenance	868,300	868,300	14,555	853,745
Capital outlay	19,070,741	19,070,741	4,563,484	14,507,257
Interest and fiscal charges		•	700,000	
Contributions to other agencies			634,598	(634,598)
Total Expenditures	20,289,041	20,289,041	6,193,288	15,430,351
NET CHANGE IN FUND BALANCE	(\$20,259,041)	(\$20,259,041)	613,161	\$20,872,202
Fund balance at beginning of year			5,576,678	
Fund balance at end of year			\$6,189,839	

# WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY DEBT SERVICE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2010

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES Contributions from developers and homeowners			\$700,000	\$700,000
Other	\$7,500,000	\$7,500,000	1,761	(7,498,239)
Total Revenues	7,500,000	7,500,000	701,761	(6,798,239)
EXPENDITURES				
Interest and fiscal charges	800,000	800,000	664,424	135,576
Total Expenditures	800,000	800,000	664,424	135,576
NET CHANGE IN FUND BALANCE	\$6,700,000	\$6,700,000	37,337	(\$6,662,663)
Fund balance at beginning of year			673,369	
Fund balance at end of year			\$710,706	

# WEST SACRAMENTO AREA FLOOD CONTROL AGENCY JOINT POWERS AUTHORITY SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2010

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES Intergovernmental	\$9,516,548	\$9,516,548	\$2,443,192	(\$7,073,356)
Total Revenues	9,516,548	9,516,548	2,443,192	(7,073,356)
EXPENDITURES Pass-Thru			1,745,382	(1,745,382)
Total Expenditures			1,745,382	(1,745,382)
NET CHANGE IN FUND BALANCE	\$9,516,548	\$9,516,548	697,810	(\$8,818,738)
Fund balance at beginning of year			•	
Fund balance at end of year			\$697,810	



#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNT POLICIES**

#### A. Organization and Purpose

The West Sacramento Area Flood Control Agency Joint Powers Authority (the "Authority") was created in July, 1994, under the provisions of Chapter 5 of Division 7 of the Title 1 of the California Government Code (commencing with section 6500) for the purpose of controlling and conserving waters for the protection of life and property that would or could be damaged by being inundated by still or flowing water.

The Authority's Governing Board is comprised of one representative from each charter member agency. The charter member agencies are the City of West Sacramento, Reclamation District No. 900, and Reclamation District No. 537. Each representative of the governing board has one vote. The members are appointed by the respective City Council or Board of Directors.

The accounting records of the Authority are maintained by the City of West Sacramento. The Authority has no employees and substantially all staff services are performed by City of West Sacramento personnel. Cost incurred by the City of West Sacramento to provide such services are reimbursed by the Authority.

The Authority is considered to be a separate legal entity and is not a component unit of the above members. However, it is reported as an Agency Fund in the City of West Sacramento's basic financial statements.

#### B. Basis of Presentation

The Authority's Basic Financial Statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

These Standards require that the financial statements described below be presented.

Authority-wide Statements: The Statement of Net Assets and the Statement of Activities include the financial activities of the overall Authority's governmental activities. Governmental activities generally are financed through intergovernmental revenues. The Authority is the only entity included in these financial statements.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Authority's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) special benefit assessments for operations of the programs, (b) contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues are presented as general revenues.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNT POLICIES (Continued)

**Fund Financial Statements:** The fund financial statements provide information about the Authority. The emphasis of fund financial statements is on major individual governmental funds. The Authority has only one fund, the General Fund.

General Fund - The General Fund is the general operating fund of the Authority. It is used to account for all financial resources except those required to be accounted for in another fund. This fund is used to pay all administrative, operating and other expenditures incurred by the Authority, and to account for special benefit assessment and contribution revenues.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources and payments of bond principal and interest of the Assessment Revenue Bonds issued to finance the construction of certain public capital improvements related to flood protection.

#### C. Basis of Accounting

The Authority-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Authority considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Non-exchange transactions, in which the Authority gives or receives value without directly receiving or giving equal value in exchange, may include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes, special benefit assessments, is recognized in the fiscal year for which the taxes are levied. Revenue from contributions from developers and homeowners is recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### D. Budgets and Budgetary Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budget amounts in the financial statements are as originally adopted, or as amended by the Board. Individual amendments were not material in relation to the original appropriations.

Formal budgetary integration is employed as a management control device. Encumbrance accounting is employed as an extension of formal budgetary integration in all funds. Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances outstanding at year end are reported as reservations of fund balances since they do not constitute expenditures or liabilities and are reappropriated in the following year.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNT POLICIES (Continued)

#### E. Excess Expenditures over Appropriations

The following funds had expenditures and transfers in excess of the final appropriation for the fiscal year ended June 30, 2010.

Fund	Excess Expenditures
Special Revenue Fund	\$1,745,382

#### **NOTE 2 - CASH AND INVESTMENTS**

The Authority pools cash from all sources with the City of West Sacramento so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time. The City's investment policy and the California Government Code permit investments in Securities of the U.S. Government or its agencies, Certificates of Deposit, Negotiable Certificates of Deposit, Medium-Term Notes, Commercial Paper, Banker's Acceptances, Commercial Paper, the State of California Local Authority Investment Fund (LAIF Pool), Repurchase Agreements, and Passbook Savings Account Demand Deposits.

In fiscal year ended June 30, 2009 the Authority issued \$10,000,000 in assessment revenue bonds. In doing so the Authority received an influx of money which was invested as follows:

Cash and investments in City Treasury		\$4,361,403
Cash and investments with Fiscal Agents		
Money Market Mutual Funds		2,392,698
	Total	\$6,754,101

#### NOTE 3 – LOAN RECEIVABLE

In August of 2008, the West Sacramento Area Flood Control Agency (WSAFCA) JPA Board approved the issuance of their first flood bond for the purpose of flood protection and improvements. As listed in the bond indenture, one of the authorized use of the sources of funds was to make a loan to the City Drainage Impact Fee Fund to complete the financing plan of the Main Drain Pump Station. Interest of 3% is due from the City annually on July 1 for a term of 20 years. The repayment source of this loan will come from future drainage impact fees, however, due to the current economic climate and potential building restrictions, the repayment schedule does not reflect any principal payments being made annually as there is no assurance that the fees associated to this pump station will be able to generate consistent revenue. In the event of revenue stabilization, there will be no penalty for City prepayment.

#### **NOTE 4 – CAPITAL ASSETS**

Capital assets used in governmental fund type operations are accounted for in the Statement of Net Assets, rather than in governmental funds. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

All capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets. Depreciation of all capital assets is charged as an expense against operations each year and the total amount of depreciation taken over the years, called accumulated depreciation, is reported on the balance sheet as a reduction in the book value of capital assets.

	Balance at June 30, 2009	Additions	Balance at June 30, 2010
Capital Assets, not being depreciated: Construction in progress	\$10,578,434	\$4,563,484	\$15,141,918
Authority Activities Capital Assets	\$6,362,402	\$4,563,484	\$15,141,918

#### **NOTE 5 – LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities for the year ended June 30, 2010:

	Balance June 30, 2009	Retirements	Balance June 30, 2010	Current Portion
Assessment Revenue Bonds 3.75%-5.50% due 9/1/38	\$10,000,000	\$160,000	\$9,840,000	\$170,000
Total Authority Activity Debt	\$10,000,000	\$160,000	\$9,840,000	\$170,000

A. West Sacramento Area Flood Control Agency Assessment Revenue Bonds — On August 13, 2008 the West Sacramento Area Flood Control Agency JPA (Agency) issued \$10,000,000 to finance the construction of certain public capital improvements related to flood protection. The bonds are payable solely from annual assessment installments for capital facilities to be levied by the Agency on all parcels in the City of West Sacramento, CA. Principal payments of \$160,000 to \$635,000 are due annually on September 1 through September 1, 2038. Interest payments of \$17,463 to \$259,350 are due semi-annually on March 1 through September 1, 2038.

#### B. Debt Service Requirements

The annual debt service requirements at June 30, 2010 are as follows:

Year Ending			
June 30	Principal	Interest	
2011	\$170,000	\$498,236	
2012	175,000	491,767	
2013	185,000	485,017	
2014	190,000	477,986	
2015	195,000	470,768	
2016-2020	1,105,000	2,229,274	
2021-2025	1,380,000	1,939,391	
2026-2030	1,780,000	1,529,545	
2031-2035	2,310,000	977,627	
2036-2039	2,350,000	267,301	
Total	\$9,840,000	\$9,366,912	

#### NOTE 6 - NET ASSETS AND FUND BALANCES

Net Assets is measured on the full accrual basis, while Fund Balance is measured on the modified accrual basis.

#### A. Net Assets

Net Assets is the excess of all the Authority's assets over all its liabilities, regardless of fund. *Unrestricted* describes the portion of Net Assets which is not restricted as to use.

**Invested in Capital Assets, Net of Related Debt** – This category groups all capital assets into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of those assets reduce the balance in this category.

#### B. Fund Balances

In the Fund financial statements, fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash and receivables, less its liabilities. Portions of a fund's balance may be reserved or designated for future expenditure.

#### **NOTE 7 – COMMITMENTS**

#### A. Long-Term Commitments

The Authority had the following significant contract commitments as of June 30, 2010:

	Expended thru		
	Appropriations	June 30,2010	Commitments
Flood Projects	\$44,574,829	\$1,514,918	\$43,059,911